

# Downtown Winslow Circulation and Access

## Conclusions and Recommendations

**Our assignment –  
provide an action-oriented  
blueprint for:**

- > Improving Circulation**
- > Improving Access**

**...based on community objectives  
and WT Design Principles**

# Winslow Tomorrow

## Design Principles

1. Complete community
2. Winslow is a pedestrian place
3. Connectivity & access for all
4. Parking plentiful & accessible
5. Green & gathering places
6. Harbor connected to Town
7. Stewardship of resources
8. Regulate to stimulate investment

Overall Approach

```
graph TD; A[Overall Approach] --> B[Objectives]; B --> C[Strategies]; C --> D[Actions]; D --> E[Priority Actions];
```

A flowchart illustrating a five-step process. The steps are arranged in a descending staircase pattern from top-left to bottom-right. Each step is contained within a rectangular box with a blue border. The steps are: 'Overall Approach', 'Objectives', 'Strategies', 'Actions', and 'Priority Actions'. Yellow L-shaped arrows connect each box to the next one in the sequence.

Objectives

Strategies

Actions

Priority Actions

# Schedule

Overall Approach

Objectives

Strategies

Actions

Priority Actions

# Schedule

Overall Approach

***propose***

Objectives

***explore***

**June**

Strategies

Actions

Priority Actions

# Schedule

Overall Approach

Objectives

Strategies

Actions

Priority Actions

***propose***

***explore***

***explore***

**July**

# Schedule

Overall Approach

Objectives

Strategies

Actions

Priority Actions

***propose***

***propose***

***explore***

**August**



# Schedule

Overall Approach

*propose*

Objectives

*propose*

Strategies

*propose*

Actions

*propose*

Priority Actions

*propose*

**October  
Congress**

# City Council

January 9, 2006

# Format

## ➤ Circulation

- Observations
- Recommendations

## ➤ Access

- Observations
- Recommendations







# Circulation

# Observations – Circulation

# Circulation Observations

## Observation



## Corollary

**Winslow is not well  
connected –  
externally or  
internally**



**Your best  
opportunities to  
correct this will be  
in the next five  
years – this affects  
all modes**



# Circulation Observations

## Observation



## Corollary

**Winslow is fairly  
pedestrian tolerant**



**Bainbridge Islanders  
say they want their  
downtown to be a  
great pedestrian  
place**





# Circulation Observations

## Observation

**Local traffic is  
growing**



## Corollary

**Local traffic can be  
the life blood of a  
downtown if there  
is good access and  
circulation to  
facilitate it**

# Circulation Observations

## Observation

**Regional traffic is growing**



## Corollary

**While there is no “solution” to regional traffic growth, Winslow can continue to thrive with a better circulation network**

# Circulation Observations

## Observation



## Corollary

**Bainbridge Islanders  
want better transit  
service**



**There is a real  
opportunity to  
work with Kitsap  
Transit to improve  
transit service for  
local residents and  
commuters**



# Overall Approach – Circulation

# Recommended Circulation Objectives

- A. Achieve pedestrian supportive downtown
- B. Improve connectivity
- C. Manage traffic
- D. Expand transit services

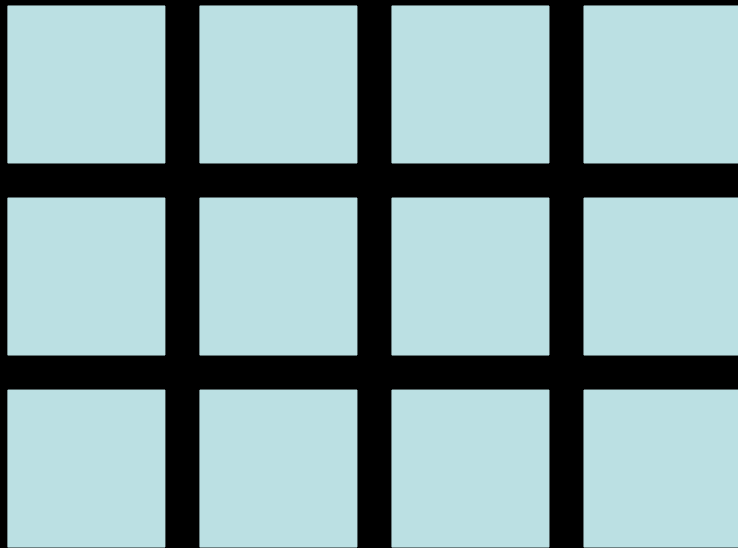
## Circulation Objectives

### A. Achieve Pedestrian Supportive Environment

# Key Pedestrian Opportunities

- Primary walk axis (Winslow Way)
- Tight walking grid
- Urban design
  - Small town main street
  - Green environment
  - Ferry terminal

# Pedestrian Networks



The ideal  
pedestrian “grain”  
is 250’ to 330’



This is an  
important  
asset









### **A. Achieve a Pedestrian Supportive Environment**

1. Make downtown a “park once” area
2. Tighten downtown walk grid
3. Protect & formalize use paths
4. Pursue placemaking with land owners
5. Position Winslow as local & regional walking destination

## Circulation Objectives

### B. Improve Connectivity

# Key Connections (all modes)

- Winslow to Eagle Harbor
- Winslow to ferry terminal area
- Winslow to High School Rd area
- Winslow to neighborhoods

### **B. Improve Connectivity**

1. Improve street connectivity
2. Develop multimodal streets
3. Improve street continuity
4. Connect downtown to Eagle Harbor
5. Connect downtown to Ferry Terminal area





# Map 1 - Connectivity Opportunities

CITY OF BAINBRIDGE ISLAND

AUGUST 2005

DRAFT- CIRCULATION AND ACCESS RECOMMENDATIONS REPORT

p. 23







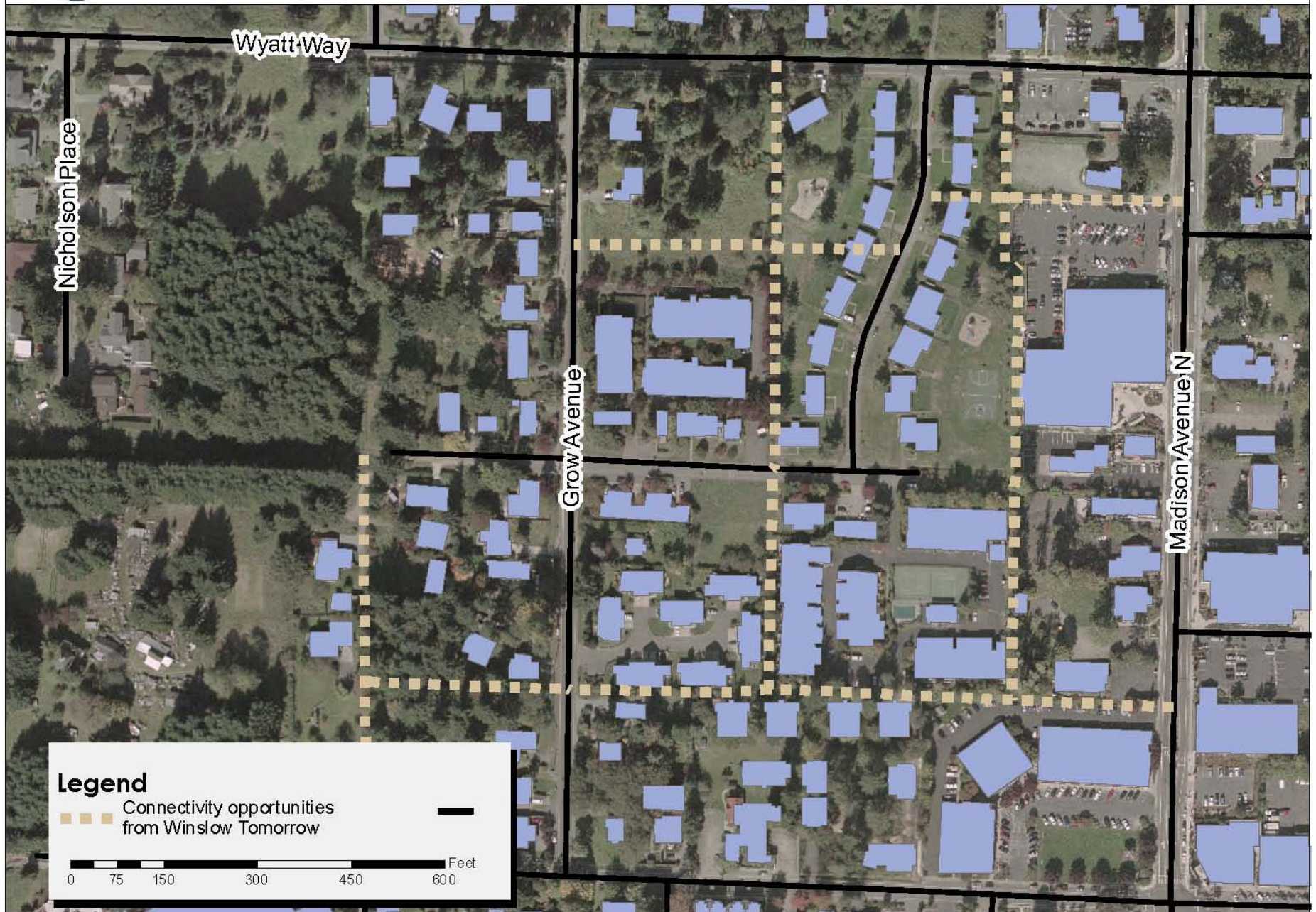
# Map 2 - Connectivity Opportunities, West Area Detail

CITY OF BAINBRIDGE ISLAND

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p. 24







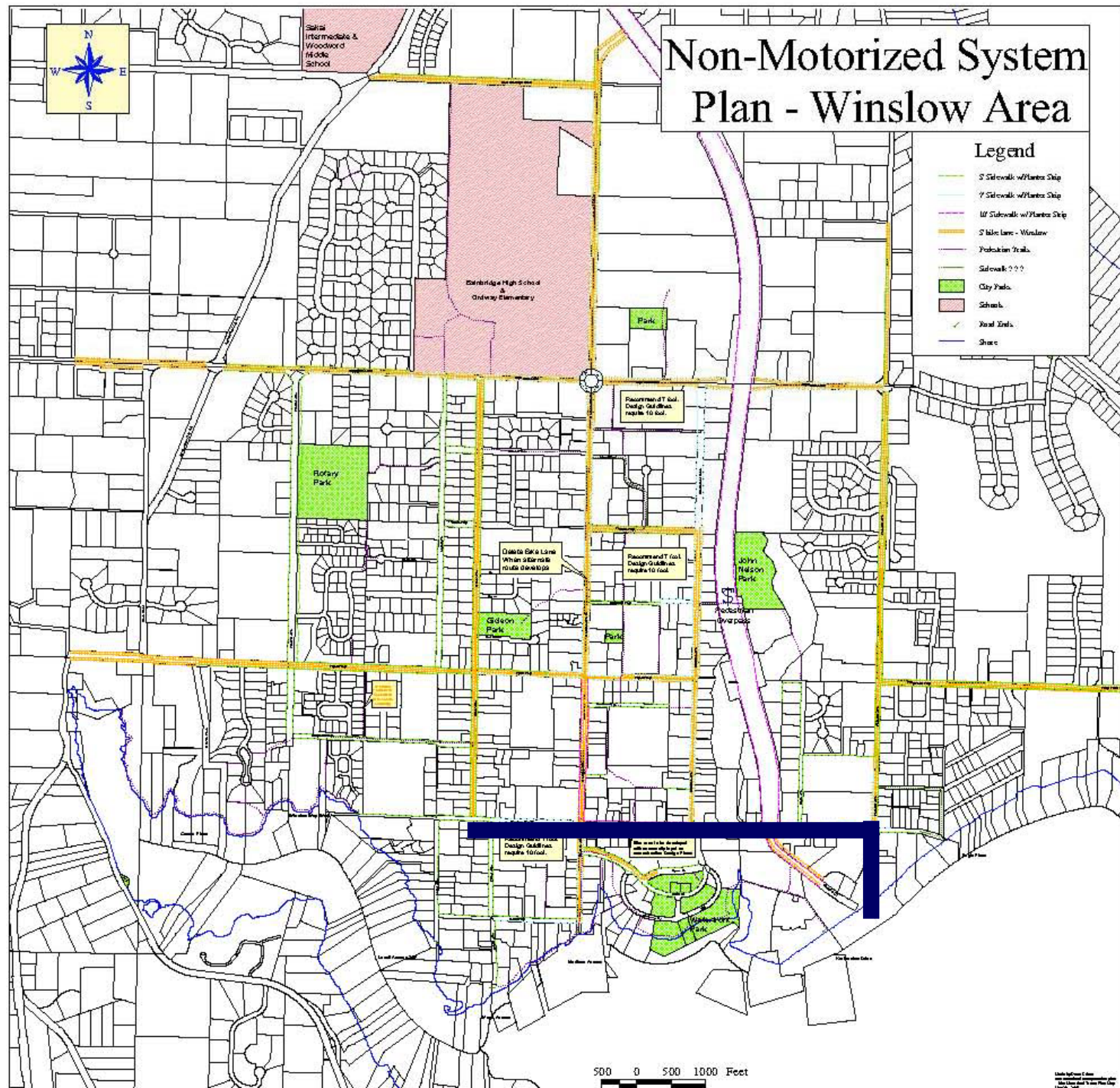












## Circulation Objectives

### C. Manage Traffic

### **C. Manage Traffic**

1. Rebuild Winslow Way
2. Avoid massive capacity projects
3. Increase transit service to downtown

## Circulation Objectives

# D. Expand Transit Services

## **D. Expand Transit Services**

1. Increase transit service to downtown
2. Improve core circulator
3. Increase availability of park and ride facilities



# Access

# Observations – Access

# Access Observations

## Observation

**Storefront parking  
(on-street) is a key  
downtown asset**



## Corollary

**Storefront parking  
in Winslow is  
poorly used today  
with employees and  
regional commuters  
occupying valuable  
on-street spaces**

# Access Observations

## Observation

**There is not a  
parking shortage  
today**



## Corollary

**Significant new  
parking will be  
needed if Winslow  
is to experience  
redevelopment and  
infill**

# Access Observations

## Observation

**Parking issues are  
interrelated**



## Corollary

**The City's parking  
program for  
Winslow must  
address all of the  
interrelated  
elements**

# Access Observations

## Observation

**Winslow parking issues have been studied a lot**

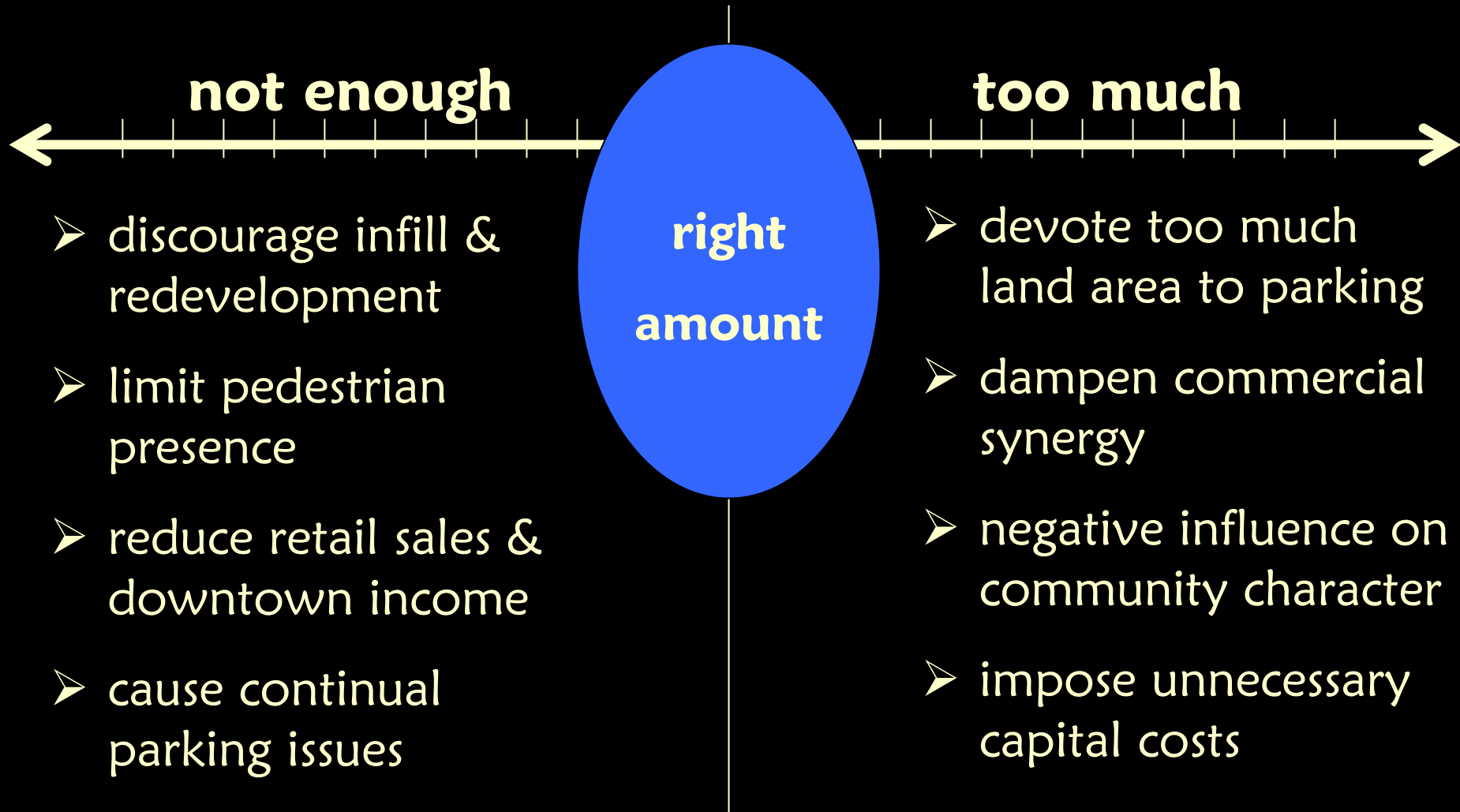


## Corollary

**The challenge will be taking action on controversial ordinances, programs and projects**

# Overall Approach – Access

# Downtown Parking Supply





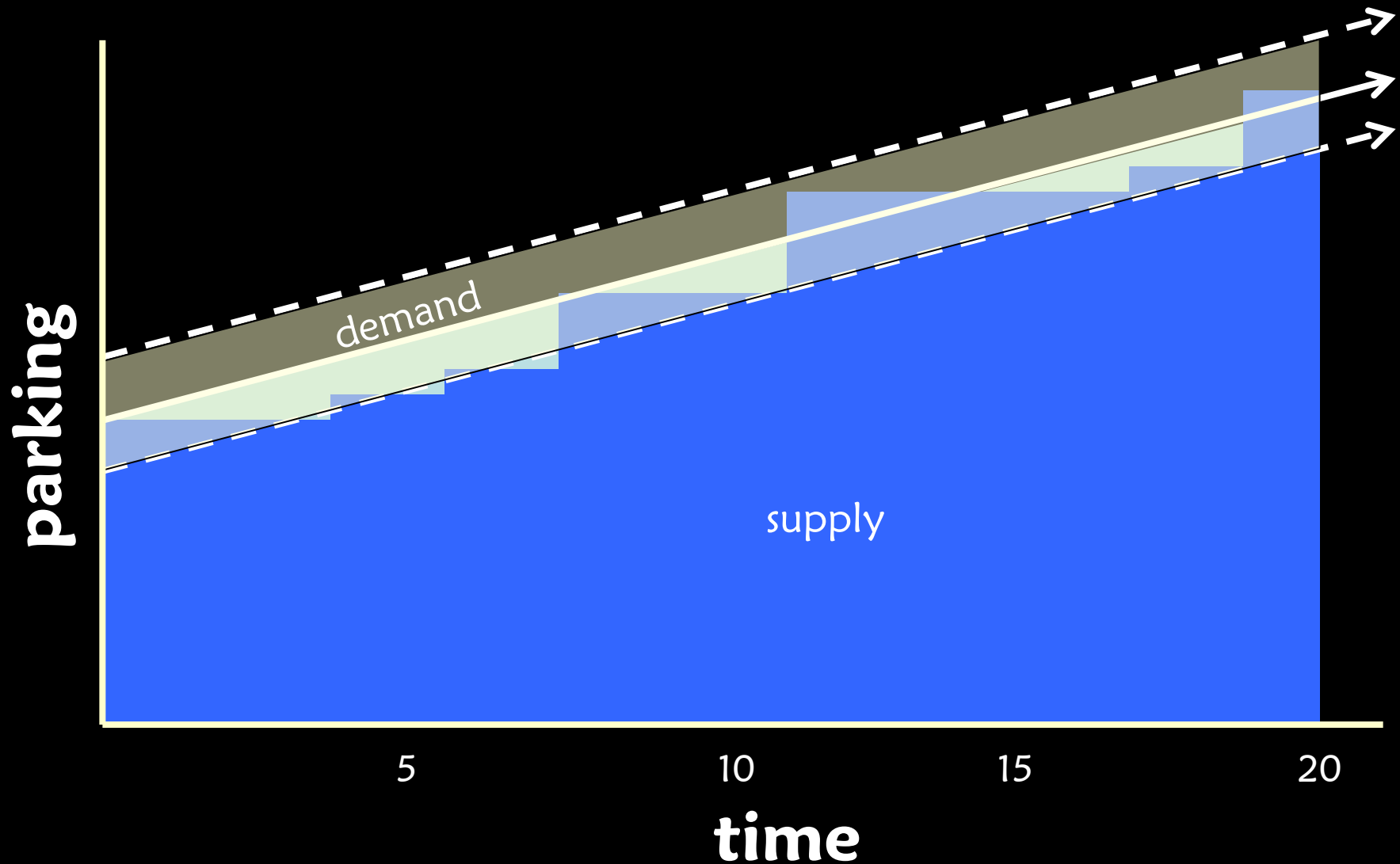
# Future Commercial Development (based on Winslow Tomorrow)

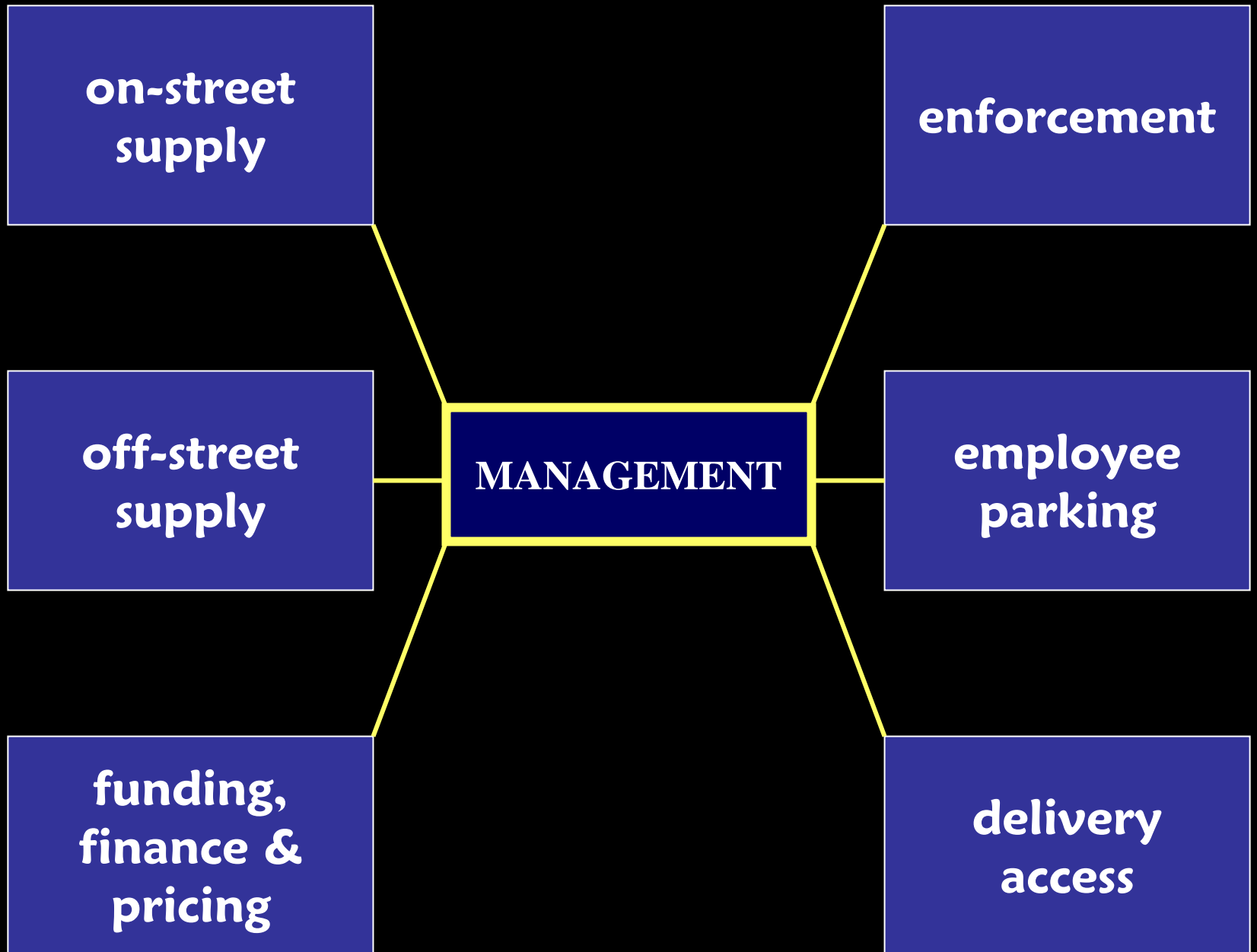
*Off-street parking  
spaces (4/1,000)*

	office	retail
annual	40	33
by 2025	800	640

**1,440 spaces**

# Managing Parking As a Utility





# Overall Approach – Access

1. Achieve pedestrian supportive downtown
2. Support & retain existing businesses
3. Encourage infill & redevelopment consistent with Winslow Tomorrow
4. Achieve equity in management & finance

# Recommended Access Objectives

# **Recommended Access Objectives**

- E. Manage Parking Supply Strategically
- F. Solidify Parking Enforcement
- G. Provide Foundation for Parking Finance
- H. Provide Employee Parking
- I. Manage Delivery Truck Access
- J. Establish Parking District
- K. Manage Ferry Terminal District Parking

## Access Objectives

E. Manage Parking Supply  
Strategically

### **E. Manage Parking Supply**

1. Maximize the availability of on-street parking supply (storefront parking)
2. Improve utilization of on-street parking supply
3. Plan for paid public parking in the future
4. Support (provide for) alternative modes
5. Ensure the right amount of off-street parking
6. Encourage redevelopment and infill on small parcels



## Access Objectives

# F. Solidify Parking Enforcement

# F. Solidify Parking Enforcement

1. Increase probability of time limit offenders receiving tickets
2. Eliminate 2-hour shuffle
3. Establish escalating fines for scofflaws (repeat offenders)
4. Maintain customer-friendly environment
5. Establish a neighborhood parking permit program
6. Assist private property owners with private parking enforcement



Vancouver's new system\*:

“Once a license plate is entered, staff has immediate and up-to-date data on outstanding tickets, previous cancellations, residential/exempt permits and any history of abusive behavior by the driver. Staff is also able to signal impound requests to the towing contractor without having to go through a dispatcher.”

\* wireless



## Access Objectives

G. Provide Foundation for  
Parking Finance



## **G. Provide Foundation for Parking Finance**

1. Retool Fee-in-Lieu (FIL) program
2. Establish parking enterprise fund (PEF)
3. Set stage for public/private partnerships
4. Prepare for paid parking

**Aspen**



**Portland**

## Access Objectives

H. Provide Employee  
Parking

## **H. Provide Employee Parking**

1. Provide safe, convenient paid parking for employees
2. Reduce employee use of downtown on-street parking

## Access Objectives

# I. Manage Delivery Truck Access





# **I. Manage Delivery Truck Access**

1. Shift delivery vehicle parking and access off of downtown streets

## Access Objectives

# J. Establish Parking District

## **J. Establish Parking District**

1. Establish a parking district

## Access Objectives

K. Manage Ferry Terminal  
District Parking



## **K. Manage Ferry Terminal District Parking**

1. Encourage development of on-street parking supply
2. Apply Winslow enforcement system
3. Ensure the right amount of off-street parking
4. Extend Winslow Parking District

# Implementation

## Next Steps

# Implementation Categories

- Ordinances
- Capital Projects
- Operations
- Policies
- Further Planning Actions

# Ordinances

- New ordinances
- Changes to existing ordinances

# Capital Projects

- Projects to be added to the City's capital improvements program



# Operations

- Changes to:
  - Organizational structure
  - Administrative processes
  - Budgetary actions

# Policies

- New or revised City policies
  - Comprehensive plan
  - Core area master plan

Note: The comprehensive plan is updated only once each year

# Further Planning Actions

- Studies
- Plans
- Ongoing coordination with other agencies

# Discussion